Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Message Text

LIMITED OFFICIAL USE

PAGE 01 ASUNCI 02002 140321Z

67
ACTION IO-13

INFO OCT-01 ARA-06 EUR-12 ISO-00 AF-08 EA-07 NEA-10

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 AID-05 EB-07 DIWY-01

CU-02 OES-06 TRSE-00 AGR-05 /129 W
---------- 125594
P R 132050Z MAY 76
FM AMEMBASSY ASUNCION
TO SECSTATE WASHDC PRIORITY 7400
INFO USMISSION USUN NEW YORK
USMISSION GENEVA
AMEMBASSY PARIS
AMEMBASSY ROME
USMISSION IAEA VIENNA
AMCONSUL MONTREAL

LIMITED OFFICIAL USE ASUNCION 2002

UNESCO, FODAG, IAEA AND UNIDO, ICAO

E.O. 11652: N/A
TAGS: UNDP, EAID
SUBJ: CERP 0008 - UNDP: EVALUATION OF UN ASSISTANCE PROGRAMS

REF: STATE 072386

1. FOLLOWING COMMENTS CONFORM TO PARAGRAPHS 4.A THROUGH 4.G
OF REFTEL:
A. ROLE OF UNDP IN DEVELOPMENT SYSTEM. UNDP RESREP IS EFFECTIVE
LEADER OF ALL UNDP ACTIVITIES WITH EXCEPTION OF WHO WHICH MAINTAINS
SEPARATE PROJECTS AND RESISTS COORDINATION. IBRD HAS DEMONSTRATED
WILLINGENESS TO EFFECT CLOSER COORDINATION WITH UNDP WHERE THEIR
PROGRAMS COINCIDE. ESTABLISHMENT OF SPECIALIZED AGENCY REPRESENTA-
TIVES, TO BE ATTACHED TO RESREP, WOULD PROBABLY DECREASE RATHER
THAN INCREASE HIS ROLE IN PROJECT COORDINATION, IN PART
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 ASUNCI 02002 140321Z

BECAUSE OF SPECIALIZED AGENCIES' GENERAL TENDENCY TO HOLD CLOSE

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

THEIR OWN AFFAIRS (AS IS PRESENTLY CASE WITH WHO REPRENTATIVE),
AND IN PART BECAUSE OF ABSENCE OF ANY OVER-ALL PLANNING MECHANISM IN
HOST COUNTRY. THIS MEANS THAT UNDP RELATIONSHIPS ARE MINISTRY BY
MINISTRY AND PROJECT BY PROJECT WITHOUT RELATING TO ANY OVER-ALL
SYSTEM OF PRIORITIES FOR USE OF SCARCE RESOURCES. RESREP FEELS
THAT HIS RELATIONSHIPS WITH HOST GOVERNMENT ON THIS MINISTRY-BY-
MINISTRY BASIS HAVE DETERIORATED SOMEWHAT BECAUSE CUT-BACK IN UNDP
FUNDS REQUIRED REDUCTIONS IN EACH INDIVIDUAL PROJECT THUS
OFFENDING EVERYONE CONCERNED.
B. COORDINATION OF ALL EXTERNAL ASSISTANCE. RESREP HAS ATTEMPTED
VALIANTLY TO PROVIDE A MECHANISM FOR COORDINATING TECHNICAL ASSIS-
TANCE BUT HE CONCLUDES THAT IT HAS BEEN A FAILURE FOR TWO REASONS.
FIRST IS THAT EACH DONOR PURSUES DIFFERENT INTERESTS. SECOND, LACK
OF ADEQUATE PLANNING MECHANISM IN GOP MILITATES AGAINST SUCH COORDINA
-
TION. IN HIS OWN WORDS RESREP STATES THAT HIS ROLE "AS AN EFFECTIVE
COORDINATOR OF ALL EXTERNAL ASSISTANCE IS EXTREMELY DIFFICULT AND
IS OFTEN IN VAIN".
C. FINANCIAL RESTRAINTS. UNDP PROGRAM FOR 1976 WAS CUT BACK
FROM $2.9 MILLION TO $1.9 MILLION. DUE TO MINISTRY BY MINISTRY
DEALINGS, VESTED INTEREST OF SPECIALIZED AGENCIES AND LACK OF
OVER-ALL GOP PLANNING AGENCY, RESREP FELT HE COULD NOT TAKE
OPPORTUNITY TO ELIMINATE MARGINAL PROJECTS AND WAS ABLE
ONLY TO MAKE PRO-RATA CUTS IN ALL PROJECTS. OVER-EXPENDITURES
IN 1976 WILL HAVE TO BE DEDUCTED FROM HIS PLANNING FIGURE FOR
1977-81. IN REAL TERMS FOR THE NEXT FEW YEARS, TECHNICAL
ASSISTANCE BY UNDP WILL PROBABLY BE CUT IN HALF.
D. COUNTRY PROGRAM. A FIRST DRAFT OF A COUNTRY PROGRAM HAS
BEEN PRESENTED TO THE GOP BUT WILL NOT BE FINALIZED FOR SOME
TIME. RESREP DOES NOT EXPECT THAT THERE WILL BE ANY MAJOR
ADVANCE IN PROJECT CONCENTRATION OR IN BETTER COORDINATION
OF ACTIVITIES BY GOP REVIEW. USAID BELIEVES IT UNFORTUNATE THAT
UNFPA IS NOT INVOLVED IN PARAGUAY AND THAT IT SHOULD BE URGED
TO DESIGN ACTIVITIES IN THE FAMILY PLANNING FIELD HERE.
E. PROJECT EVALUATION AND IMPLEMENTATION. EFFECTIVENESS AND
RELEVANCE OF UNDP PROJECTS TO OVER-ALL COUNTRY DEVELOPMENT ARE
IMPOSSIBLE TO EVALUATE BECAUSE OF THEIR DISPERSION. MOREOVER,
THERE ARE MANY UNDP FIELDS (E.G., TELECOMMUNICATIONS) IN WHICH
USAID IS NOT QUALIFIED TO COMMENT BECAUSE IT HAS NO ONE ON
ITS STAFF WHO IS EVEN REMOTELY SKILLED IN THOSE FIELDS. RES-
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 ASUNCI 02002 140321Z

REP FEELSTHAT TRIPARTITE REVIEW SYSTEM HAS BEEN HELPFUL IN
DISCUSSING INDIVIDUAL PROJECT DETAILS BUT DOES NOT LEAD TO
IPROVEMENT IN OVER-ALL PROGRAM. AS GENERAL MATTER, COUNTER-
PART CONTRIBUTIONS BY GOP ARE ALWAYS DELAYED AND SMALL.
F. APPRAISAL OF PROPOSED PROJECTS. USAID MAINTAINS CLOSE
RELATIONSHIP WITH RESREP BUT SINCE NO NEW PROJECTS HAVE BEEN
PROPOSED RECENTLY BECAUSE OF BUDGET CUTS, AND BECAUSE NEW
COUNTRY PROGRAM NOT YET FULLY FORMULATED, USAID HAS NOT HAD

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

OPPORTUNITY TO REVIEW ANY PROJECT PROPOSALS FOR SOME TIME.
G. WOMEN IN DEVELOPMENT. RESREP STATES CANDIDLY THAT UN
PROGRAMS ARE NOT YET GEARED TO ACHIEVING A GREATER PARTICIPA-
TION OF WOMEN IN DEVELOPMENT. HE HAS NOTED LITTLE CHANGE IN
THE ATTITUDE BY SPECIALIZED AGENCIES IN SENSE OF GREATER
EMPLOYMENT OF WOMEN TECHNICIANS IN THEIR PROJECTS.

2. GIVEN THE FOREGOING DIFFICULTIES, IT IS USAID'S VIEW THAT
IF THERE WERE ANY REASONABLE WAY TO ATTEMPT TO MEASURE THE COST-
EFFECTIVENESS OF UNDP PGORAMS IN PARAGUAY, THE RESULTS WOULD
BE EXTREMELY DISAPPOINTING, ESPECIALLY WHEN RELATED TO THE
SIZE OF THE UN BUREAUCRACY RESPONSIBLE FOR DELIVERING THE
ASSISTANCE. LANDAU

LIMITED OFFICIAL USE

NNN

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CERP 0008
Control Number: n/a
Copy: SINGLE
Draft Date: 13 MAY 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ShawDG
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976ASUNCI02002
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760186-0112
From: ASUNCION
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760560/aaaabzbw.tel
Line Count: 128
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 76 STATE 72386
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 26 MAR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <26 MAR 2004 by SmithRJ>; APPROVED <28 JUL 2004 by ShawDG>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CERP 0008 - UNDP: EVALUATION OF UN ASSISTANCE PROGRAMS
TAGS: EAID, ECRP, UNDP
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006